

# **City of Waterloo Tax Incremental District No. 4**

Financial Statements and  
Supplementary Information

December 31, 2025

# City of Waterloo Tax Incremental District No. 4

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## Accountants' Compilation Report

To the City Council of  
City of Waterloo

Management is responsible for the accompanying Balance Sheet, Historical Summary of Project Costs, Project Revenues and Net Cost to Be Recovered Through Tax Increments and Historical Summary of Sources, Uses and Status of Funds of the City of Waterloo's Tax Incremental District No. 4 (the District) as of and for the year ended December 31, 2025 and from the date of creation through December 31, 2025, in accordance with accounting principles generally accepted in the United States of America. We have performed a compilation engagement in accordance with *Statements on Standards for Accounting and Review Services* promulgated by the *Accounting and Review Services Committee* of the American Institute of Certified Public Accountants. We did not audit or review the financial statements nor were we required to perform any procedures to verify the accuracy or completeness of the information provided by management. Accordingly, we do not express an opinion, a conclusion, nor provide any form of assurance on these financial statements.

As discussed in Note 1, the financial statements present only the transactions of the District and do not purport to and do not, present fairly the financial position of the City of Waterloo as of December 31, 2025, the changes in its financial position or, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economical or historical context.

The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management. The supplementary information was subject to our compilation engagement. We have not audited or reviewed the information and, accordingly, do not express an opinion, a conclusion, nor provide any form of assurance on such information.

*Baker Tilly US, LLP*

Madison, Wisconsin  
April 14, 2026

## City of Waterloo Tax Incremental District No. 4

Balance Sheet

December 31, 2025

|                                                       | <b>Capital<br/>Projects<br/>Fund</b> |
|-------------------------------------------------------|--------------------------------------|
|                                                       |                                      |
| <b>Assets</b>                                         |                                      |
| Cash and investments                                  | \$ 187,217                           |
| Taxes receivable                                      | <u>27,736</u>                        |
| Total assets                                          | <u><u>\$ 214,953</u></u>             |
| <b>Deferred Inflows of Resources and Fund Balance</b> |                                      |
| <b>Deferred Inflows of Resources</b>                  |                                      |
| Unearned revenue                                      | <u>\$ 27,736</u>                     |
| <b>Fund Balance</b>                                   |                                      |
| Restricted                                            | <u>187,217</u>                       |
| Total deferred inflows of resources and fund balance  | <u><u>\$ 214,953</u></u>             |

See notes to financial statements

## City of Waterloo Tax Incremental District No. 4

Historical Summary of Project Costs, Project Revenues and

Net Cost to Be Recovered Through Tax Increments

Year Ended December 31, 2025 and From the Date of Creation Through December 31, 2025

|                                                                                | <b>Year<br/>Ended</b> | <b>From the Date<br/>of Creation</b> |
|--------------------------------------------------------------------------------|-----------------------|--------------------------------------|
| <b>Project Costs</b>                                                           |                       |                                      |
| Professional services, planning, engineering, other                            | \$ 1,451              | \$ 103,428                           |
| Total project costs                                                            | 1,451                 | 103,428                              |
| <b>Project Revenues</b>                                                        |                       |                                      |
| Tax increments                                                                 | 65,170                | 281,513                              |
| Exempt computer aid                                                            | 238                   | 2,210                                |
| Intergovernmental grants                                                       | 3,590                 | 6,922                                |
| Total project revenues                                                         | 68,998                | 290,645                              |
| Net costs recoverable (recovered) through<br>tax increments, December 31, 2025 | \$ (67,547)           | \$ (187,217)                         |

See notes to financial statements

## City of Waterloo Tax Incremental District No. 4

Historical Summary of Sources, Uses and Status of Funds

Year Ended December 31, 2025 and From the Date of Creation Through December 31, 2025

|                                                     | <b>Year<br/>Ended</b> | <b>From the Date<br/>of Creation</b> |
|-----------------------------------------------------|-----------------------|--------------------------------------|
| <b>Sources of Funds</b>                             |                       |                                      |
| Tax increments                                      | \$ 65,170             | \$ 281,513                           |
| Exempt computer aid                                 | 238                   | 2,210                                |
| Intergovernmental grants                            | 3,590                 | 6,922                                |
|                                                     |                       |                                      |
| Total sources of funds                              | 68,998                | 290,645                              |
|                                                     |                       |                                      |
| <b>Uses of Funds</b>                                |                       |                                      |
| Professional services, planning, engineering, other | 1,451                 | 103,428                              |
|                                                     |                       |                                      |
| Total uses of funds                                 | 1,451                 | 103,428                              |
|                                                     |                       |                                      |
| Excess of sources of funds over uses of funds       | 67,547                | 187,217                              |
|                                                     |                       |                                      |
| <b>Beginning Fund Balance</b>                       | 119,670               | -                                    |
|                                                     |                       |                                      |
| <b>Ending Fund Balance</b>                          | \$ 187,217            | \$ 187,217                           |

See notes to financial statements

# City of Waterloo Tax Incremental District No. 4

Notes to Financial Statements

December 31, 2025

## 1. Summary of Significant Accounting Policies

The accounting policies of the City of Waterloo's Tax Incremental District No. 4 (the District) conform to accounting principles as applicable to governmental units and as defined by Wisconsin Statutes Section 66.1105.

The City of Waterloo (the City) has implemented accounting principles generally accepted in the United States of America to the extent they apply in determining the scope of the activity of the District. The accompanying financial statements reflect all the significant operations of the District. The accompanying financial statements do not include the full presentation of the City.

### Description of Fund Structure and Long-Term Debt

This report contains the financial information of the District. The summary statements were prepared from data recorded in the following fund and the City's long-term debt:

#### Capital Projects Fund TIF District No. 4

Detailed descriptions of the purpose of this fund and long-term debt can be found in the City's basic financial statements.

The data was consolidated for purposes of this report. Therefore, the amounts shown in the accompanying statements will not directly correlate with amounts shown in the basic purpose financial statements.

The District was created under the provisions of Wisconsin Statute Section 66.1105. The purpose of that section is to allow a municipality to recover development and improvement costs in a designated area from the property taxes generated on the increased value of the property after the creation date of the District. The tax on the increased value is called a tax increment.

The statutes allow the District to collect tax increments until the net project cost has been fully recovered, or until 20 years after the creation date, whichever occurs first. Project costs uncollected at the dissolution date are absorbed by the City. Project costs may be incurred up to five years before the unextended termination date of the District.

### Original Project Plan

|           | <u>Creation Date</u> | <u>Last Date to Incur<br/>Project Costs</u> | <u>Last Year to Collect<br/>Increment</u> |
|-----------|----------------------|---------------------------------------------|-------------------------------------------|
| TID No. 4 | January 1, 2014      | December 5, 2028                            | 2034                                      |

### Basis of Accounting

The modified accrual basis of accounting was followed in the preparation of these statements. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Project costs, other than interest on long-term debt, are recorded when the related fund liability is incurred.

District increments are recorded as revenues in the year due. Intergovernmental aids and grants are recognized as revenues in the period the related expenditures are incurred, if applicable, or when the District is entitled to the aids.

Other general revenues are recognized when received in cash or when measurable and available under the criteria described above.

## City of Waterloo Tax Incremental District No. 4

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Notes to Financial Statements

December 31, 2025

### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### Measurement Focus

The measurement focus of all governmental funds is the funds flow concept. Under the funds flow concept, sources and uses of financial resources, including capital outlays, debt proceeds and debt retirements are reflected in operations. Resources not available to finance expenditures and commitments of the current period are recognized as unavailable or unearned revenue or as nonspendable fund equity. Liabilities for claims, judgments, compensated absences and pension contributions which will not be currently liquidated using expendable available financial resources are shown in the long-term debt footnote disclosure. The related expenditures are recognized when the liabilities are liquidated.

### Project Plan Budget

The estimated revenues and expenditures of the District are adopted in the project plan. Those estimates are for the entire life of the District and may not be comparable to interim results presented in this report.

### Long-Term Debt

Short-term liabilities are recorded as fund liabilities. All other long-term liabilities are shown in the long-term debt footnote disclosure.

Proceeds of long-term debt issues not recorded as fund liabilities are reflected as "Sources of Funds" in the operating statement of the recipient fund. Retirement of these issues is reported as an expenditure in the year in which the debt matures or is repaid, whichever is earlier.

### Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental funds if it has matured. Claims and judgments are disclosed in the long-term debt footnote when the related liabilities are incurred.

## 2. Cash and Temporary Investments

The District invests its funds in accordance with the provisions of the Wisconsin Statutes 66.0603(1m) and 67.11(2).

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

The District, as a fund of the City, maintains separate and common cash and investment accounts at the same financial institutions utilized by the City. Federal depository insurance and the State of Wisconsin Guarantee fund insurance apply to the District as an individual municipality, and, accordingly, the amount of insured funds is not determinable for the District.

## **City of Waterloo Tax Incremental District No. 4**

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Notes to Financial Statements  
December 31, 2025

### **3. Developer Payments**

None.

**City of Waterloo Tax Incremental District No. 4**

Detailed Schedule of Sources, Uses and Status of Funds

Year Ended December 31, 2025 and From the Date of Creation Through December 31, 2025

|                                                     | 2013   | 2014  | 2015 | 2016 | 2017      | 2018      | 2019      | 2020      | 2021      | 2022      | 2023      | 2024      | 2025      | Total             | Project<br>Plan<br>Estimate |
|-----------------------------------------------------|--------|-------|------|------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-------------------|-----------------------------|
| <b>Sources of Funds</b>                             |        |       |      |      |           |           |           |           |           |           |           |           |           |                   |                             |
| Tax increments                                      | \$ -   | \$ -  | \$ - | \$ - | \$ 15,917 | \$ 22,008 | \$ 21,170 | \$ 25,891 | \$ 28,076 | \$ 10,415 | \$ 52,273 | \$ 40,593 | \$ 65,170 | \$ 281,513        | \$ 631,728                  |
| Exempt computer aid                                 | -      | -     | -    | -    | 229       | 232       | 321       | 238       | 238       | 238       | 238       | 238       | 238       | 2,210             | -                           |
| Intergovernmental grants                            | -      | -     | -    | -    | -         | -         | -         | -         | 1,283     | 683       | 683       | 683       | 3,590     | 6,922             | -                           |
| Investment income                                   | -      | -     | -    | -    | -         | -         | -         | -         | -         | -         | -         | -         | -         | -                 | 1,705                       |
| Long-term debt issued                               | -      | -     | -    | -    | -         | -         | -         | -         | -         | -         | -         | -         | -         | -                 | 430,000                     |
| Total sources of funds                              | -      | -     | -    | -    | 16,146    | 22,240    | 21,491    | 26,129    | 29,597    | 11,336    | 53,194    | 41,514    | 68,998    | 290,645           | 1,063,433                   |
| <b>Uses of Funds</b>                                |        |       |      |      |           |           |           |           |           |           |           |           |           |                   |                             |
| Capital expenditures                                | -      | -     | -    | -    | -         | -         | -         | -         | -         | -         | -         | -         | -         | -                 | 373,000                     |
| Professional services, planning, engineering, other | 12,500 | 3,000 | 650  | 650  | 774       | 638       | 249       | 568       | 2,343     | 29,275    | 26,980    | 24,350    | 1,451     | 103,428           | 40,000                      |
| Interest and fiscal charges                         | -      | -     | -    | -    | -         | -         | -         | -         | -         | -         | -         | -         | -         | -                 | 188,850                     |
| Principal on long-term debt                         | -      | -     | -    | -    | -         | -         | -         | -         | -         | -         | -         | -         | -         | -                 | 430,000                     |
| Total uses of funds                                 | 12,500 | 3,000 | 650  | 650  | 774       | 638       | 249       | 568       | 2,343     | 29,275    | 26,980    | 24,350    | 1,451     | 103,428           | 1,031,850                   |
| <b>Fund Balance, December 31, 2025</b>              |        |       |      |      |           |           |           |           |           |           |           |           |           | <u>\$ 187,217</u> |                             |

## City of Waterloo Tax Incremental District No. 4

Detailed Schedule of Capital and Professional Service Expenditures

Year Ended December 31, 2025 and From the Date of Creation Through December 31, 2025

|                                                      | <b>Actual</b>     | <b>Project<br/>Plan<br/>Estimate</b> |
|------------------------------------------------------|-------------------|--------------------------------------|
| <b>Original Project Plan</b>                         |                   |                                      |
| Development incentives                               | \$ -              | \$ 5,000                             |
| Revolving loan                                       | -                 | 290,000                              |
| Buy local campaign                                   | -                 | 12,000                               |
| Signage and wayfindings                              | -                 | 1,000                                |
| Professional services                                | 103,428           | 40,000                               |
| Utility improvements                                 | -                 | 65,000                               |
|                                                      |                   |                                      |
| Total capital and professional services expenditures | <u>\$ 103,428</u> | <u>\$ 413,000</u>                    |